COMMITTEE SUBSTITUTE

FOR.

Senate Bill No. 512

(By Senators Palumbo and Beach)

[Originating in the Committee on the Judiciary; reported February 24, 2012.]

A BILL to amend and reenact §17C-5A-2 of the Code of West Virginia, 1931, as amended; and to amend said code by adding thereto two new sections, designated §17C-5C-4a and §17C-5C-4b, all relating to updating statutory provisions relating to procedures of the Office of Administrative Hearings; providing written objections to revocation notices may be filed by facsimile or e-mail; providing notices of hearing are sent to the parties and their legal counsel; providing that the Office of Administrative Hearings has subpoena authority; providing that parties may enforce Office of Administrative Hearings subpoenas in circuit court; providing that the Division of

Motor Vehicles may serve subpoenas to law-enforcement officers by electronic mail; deleting language indicating that a notice of hearing sent by certified or registered mail to a law-enforcement officer constitutes a subpoena to appear; authorizing the Office of Administrative Hearings to propose legislative rules to implement the provisions of this article and to carry out the duties prescribed therein; and requiring persons with pending contested matters to provide notice of change of address.

Be it enacted by the Legislature of West Virginia:

That §17C-5A-2 of the Code of West Virginia, 1931, as amended, be amended and reenacted; and that said code be amended by adding thereto two new sections, designated §17C-5C-4a and §17C-5C-4b, all to read as follows:

ARTICLE 5A. ADMINISTRATIVE PROCEDURES FOR SUSPENSION AND REVOCATION OF LICENSES FOR DRIVING UNDER THE INFLUENCE OF ALCOHOL, CONTROLLED SUBSTANCES OR DRUGS.

§17C-5A-2. Hearing; revocation; review.

- 1 (a) Written objections to an order of revocation or
- 2 suspension under the provisions of section one of this article
- 3 or section seven, article five of this chapter shall be filed

- 5 of an objection, the Office of Administrative Hearings shall
- 6 notify the Commissioner of the Division of Motor Vehicles,
- 7 who shall stay the imposition of the period of revocation or
- 8 suspension and afford the person an opportunity to be heard by
- 9 the Office of Administrative Hearings. The written objec-
- 10 tion must be filed with Office of Administrative Hearings in
- 11 person, or by registered or certified mail, return receipt
- 12 requested, or by facsimile transmission or electronic mail
- 13 within thirty calendar days after receipt of a copy of the order
- 14 of revocation or suspension or no hearing will be granted:
- 15 Provided, That a successful transmittal sheet shall be
- 16 necessary for proof of written objection in the case of filing
- 17 by fax. The hearing shall be before a hearing examiner
- 18 employed by the Office of Administrative Hearings who
- 19 shall rule on evidentiary issues. Upon consideration of the
- 20 designated record, the hearing examiner shall, based on the
- 21 determination of the facts of the case and applicable law,
- 22 render a decision affirming, reversing or modifying the
- 23 action protested. The decision shall contain findings of fact
- 24 and conclusions of law and shall be provided to all parties by
- 25 registered or certified mail, return receipt requested.

26 (b) The hearing shall be held at an office of the Division of 27 Motor Vehicles located in or near the county in which the arrest was made in this state or at some other suitable place in 28 the county in which the arrest was made if an office of the 29 division is not available. The Office of Administrative Hear-30 ings shall send a notice of hearing to the person whose license is driving privileges are at issue and the person's legal counsel 32 if the person is represented by legal counsel, the appropriate investigating or arresting law-enforcement officers, the 34 Division of Motor Vehicles, the prosecuting attorney and the 35 Attorney General's Office, if the Attorney General has filed a 36 notice of appearance of counsel on behalf of the Division of 37 Motor Vehicles. 38 39 (c) (1) Any hearing shall be held within one hundred eighty days after the date upon which the Office of Administrative Hearings received the timely written objection unless there is 42 a postponement or continuance. 43 (2) The Office of Administrative Hearings may postpone or continue any hearing on its own motion or upon application by the party whose license is at issue in that hearing or by the

46 commissioner for good cause shown.

47 (3) The Office of Administrative Hearings may issue subpoenas commanding the appearance of witnesses and 48 49 subpoenas duces tecum commanding the submission of documents, items or other things. Subpoenas duces tecum 50 shall be returnable on the date of the next scheduled hearing 51 unless otherwise specified. The Office of Administrative 52hearings shall issue subpoenas and subpoenas duces tecum at 53 the request of a party or the party's legal representative. The 55 party requesting the subpoena shall be responsible for service of the subpoena upon the appropriate individual. Every 56 subpoena or subpoena duces tecum shall be served at least five days before the return date thereof, either by personal service 58 59 made by a person over eighteen years of age or by registered or certified mail, return receipt requested, and received by the 60 party responsible for serving the subpoena or subpoena duces 61 62 tecum: Provided, That the Division of Motor Vehicles may 63 serve subpoenas to law-enforcement officers through elec-64 tronic mail to the department of his or her employer. If a person does not obey the subpoena or fails to appear, the party 65 66 who issued the subpoena to the person may petition the circuit court wherein the action lies for enforcement of the subpoena. 67

(3) A notice of hearing to the appropriate law-enforcement
officers by registered or certified mail, return receipt requested, constitutes a subpoena to appear at the hearing
without the necessity of payment of fees by the Division of
Motor Vehicles.

- (d) Law-enforcement officers shall be compensated for the time expended in their travel and appearance before the Office of Administrative Hearings by the law-enforcement agency by whom they are employed at their regular rate if they are scheduled to be on duty during said time or at their regular overtime rate if they are scheduled to be off duty during said time.
- there are reasonable grounds to believe that the person did drive a motor vehicle while under the influence of alcohol, controlled substances or drugs, or did drive a motor vehicle while having an alcohol concentration in the person's blood of eight hundredths of one percent or more, by weight, or did refuse to submit to the designated secondary chemical test, or did drive a motor vehicle while under the age of twenty-one years with an alcohol concentration in his or her blood of two

39 hundredths of one percent or more, by weight, but less than

90 eight hundredths of one percent, by weight.

91 (f) In the case of a hearing in which a person is accused of driving a motor vehicle while under the influence of alcohol, 92 controlled substances or drugs, or accused of driving a motor 93 94 vehicle while having an alcohol concentration in the person's 95 blood of eight hundredths of one percent or more, by weight, 96 or accused of driving a motor vehicle while under the age of twenty-one years with an alcohol concentration in his or her 98 blood of two hundredths of one percent or more, by weight, but less than eight hundredths of one percent, by weight, the 99 Office of Administrative Hearings shall make specific findings 100 as to: (1) Whether the investigating law-enforcement officer had reasonable grounds to believe the person to have been driving while under the influence of alcohol, controlled substances or drugs, or while having an alcohol concentration in the person's blood of eight hundredths of one percent or more, by weight, or to have been driving a motor vehicle while 107 under the age of twenty-one years with an alcohol concentration in his or her blood of two hundredths of one percent or 108 more, by weight, but less than eight hundredths of one percent, by weight; (2) whether the person was lawfully placed

111 under arrest for an offense involving driving under the influence of alcohol, controlled substances or drugs, or was lawfully taken into custody for the purpose of administering a secondary test: *Provided*, That this element shall be waived in cases where no arrest occurred due to driver incapacitation; 116 (3) whether the person committed an offense involving driving 117 under the influence of alcohol, controlled substances or drugs, 118 or was lawfully taken into custody for the purpose of administering a secondary test; and (4) whether the tests, if any, were administered in accordance with the provisions of this article 120 and article five of this chapter. 122 (g) If, in addition to a finding that the person did drive a motor vehicle while under the influence of alcohol, controlled 124substances or drugs, or did drive a motor vehicle while having an alcohol concentration in the person's blood of eight 125 hundredths of one percent or more, by weight, or did drive a motor vehicle while under the age of twenty-one years with an alcohol concentration in his or her blood of two hundredths of 129 one percent or more, by weight, but less than eight hundredths 130 of one percent, by weight, the Office of Administrative 131 Hearings also finds by a preponderance of the evidence that the person when driving did an act forbidden by law or failed 133 to perform a duty imposed by law, which act or failure
134 proximately caused the death of a person and was committed
135 in reckless disregard of the safety of others and if the Office of
136 Administrative Hearings further finds that the influence of
137 alcohol, controlled substances or drugs or the alcohol concen138 tration in the blood was a contributing cause to the death, the
139 commissioner shall revoke the person's license for a period of
140 ten years: *Provided*, That if the person's license has previously
141 been suspended or revoked under the provisions of this section
142 or section one of this article within the ten years immediately
143 preceding the date of arrest, the period of revocation shall be
144 for the life of the person.

145 (h) If, in addition to a finding that the person did drive a
146 motor vehicle while under the influence of alcohol, controlled
147 substances or drugs, or did drive a motor vehicle while having
148 an alcohol concentration in the person's blood of eight
149 hundredths of one percent or more, by weight, the Office of
150 Administrative Hearings also finds by a preponderance of the
151 evidence that the person when driving did an act forbidden by
152 law or failed to perform a duty imposed by law, which act or
153 failure proximately caused the death of a person, the commis154 sioner shall revoke the person's license for a period of five

years: *Provided*, That if the person's license has previously
been suspended or revoked under the provisions of this section
or section one of this article within the ten years immediately
preceding the date of arrest, the period of revocation shall be
for the life of the person.

160 (i) If, in addition to a finding that the person did drive a motor vehicle while under the influence of alcohol, controlled 162substances or drugs, or did drive a motor vehicle while having an alcohol concentration in the person's blood of eight hundredths of one percent or more, by weight, the Office of 165 Administrative Hearings also finds by a preponderance of the 166 evidence that the person when driving did an act forbidden by law or failed to perform a duty imposed by law, which act or 168 failure proximately caused bodily injury to a person other than himself or herself, the commissioner shall revoke the 169 person's license for a period of two years: *Provided*, That if the license has previously been suspended or revoked under the provisions of this section or section one of this article within the ten years immediately preceding the date of arrest, the period of revocation shall be ten years: Provided, however, That if the person's license has previously been suspended or 175 176 revoked more than once under the provisions of this section or

section one of this article within the ten years immediately
preceding the date of arrest, the period of revocation shall be
for the life of the person.

(j) If the Office of Administrative Hearings finds by a 180 preponderance of the evidence that the person did drive a 182 motor vehicle while under the influence of alcohol, controlled substances or drugs, or did drive a motor vehicle while having an alcohol concentration in the person's blood of eight hundredths of one percent or more, by weight, but less than fifteen hundredths of one percent or more, by weight, or finds 187 that the person knowingly permitted the persons vehicle to be 188 driven by another person who was under the influence of 189 alcohol, controlled substances or drugs, or knowingly permitted the person's vehicle to be driven by another person who 191 had an alcohol concentration in his or her blood of eight hundredths of one percent or more, by weight the commissioner shall revoke the person's license for a period of six months or a period of fifteen days with an additional one hundred and twenty days of participation in the Motor Vehicle Alcohol Test and Lock Program in accordance with the 197 provisions of section three-a of this article: *Provided*, That any 198 period of participation in the Motor Vehicle Alcohol Test and

199 Lock Program that has been imposed by a court pursuant to 200 section two-b, article five of this chapter shall be credited 201 against any period of participation imposed by the commissioner: Provided, further however, That a person whose license is revoked for driving while under the influence of drugs is not eligible to participate in the Motor Vehicle Alcohol Test and 205 Lock Program: *Provided* however further, That if the person's 206 license has previously been suspended or revoked under the provisions of this section or section one of this article within the ten years immediately preceding the date of arrest, the period of revocation shall be ten years: And provided further, 209 210That if the person's license has previously been suspended or 211 revoked more than once under the provisions of this section or 212section one of this article within the ten years immediately 213 preceding the date of arrest, the period of revocation shall be 214 for the life of the person. 215 (k) (1) If in addition to finding by a preponderance of the 216 evidence that the person did drive a motor vehicle while under 217the influence of alcohol, controlled substance or drugs, the Office of Administrative Hearings also finds by a preponder-219 ance of the evidence that the person did drive a motor vehicle 220 while having an alcohol concentration in the person's blood of 221 fifteen hundredths of one percent or more, by weight, the

222 commissioner shall revoke the person's license for a period of

223 forty-five days with an additional two hundred and seventy

days of participation in the Motor Vehicle Alcohol Test and

225 Lock Program in accordance with the provisions of article

226 three-a, article five-a, chapter seventeen-c of this code:

27 Provided, That if the person's license has previously been

28 suspended or revoked under the provisions of this section or

229 section one of this article within the ten years immediately

230 preceding the date of arrest, the period of revocation shall be

231 ten years: *Provided*, *however*, That if the person's license has

232 previously been suspended or revoked the person's license

 $233\,\,$ more than once under the provisions of this section or section

234 one of this article within the ten years immediately preceding

the date of arrest, the period of revocation shall be for the life

236 of the person.

237 (2) If a person whose license is revoked pursuant to

38 subdivision (1) of this subsection proves by clear and convinc-

239 ing evidence that they do not own a motor vehicle upon which

240 the alcohol test and lock device may be installed or is other-

241 wise incapable of participating in the Motor Vehicle Alcohol

242 Test and Lock Program, the period of revocation shall be one

hundred eighty days: *Provided*, That if the person's license has previously been suspended or revoked under the provisions of this section or section one of this article within the ten years immediately preceding the date of arrest, the period of revocation shall be ten years: *Provided*, *however*, That if the person's license has previously been suspended or revoked more than once under the provisions of this section or section one of this article within the ten years immediately preceding the date of arrest, the period of revocation shall be for the life of the person.

253 (l) If, in addition to a finding that the person did drive a motor vehicle while under the age of twenty-one years with an 254alcohol concentration in his or her blood of two hundredths of 255256 one percent or more, by weight, but less than eight hundredths of one percent, by weight, the Office of Administrative Hearings also finds by a preponderance of the evidence that the person when driving did an act forbidden by law or failed to perform a duty imposed by law, which act or failure 261 proximately caused the death of a person, and if the Office of 262 Administrative Hearings further finds that the alcohol 263 concentration in the blood was a contributing cause to the 264 death, the commissioner shall revoke the person's license for

 $265\,\,$ a period of five years: Provided, That if the person's license

266 has previously been suspended or revoked under the provi-

267 sions of this section or section one of this article within the ten

268 years immediately preceding the date of arrest, the period of

 $269\,\,$ revocation shall be for the life of the person.

270 (m) If, in addition to a finding that the person did drive a motor vehicle while under the age of twenty-one years with an alcohol concentration in his or her blood of two hundredths of 273 one percent or more, by weight, but less than eight hundredths 274 of one percent, by weight, the Office of Administrative Hearings also finds by a preponderance of the evidence that 275 276 the person when driving did an act forbidden by law or failed to perform a duty imposed by law, which act or failure 278 proximately caused bodily injury to a person other than himself or herself, and if the Office of Administrative Hearings further finds that the alcohol concentration in the blood was a contributing cause to the bodily injury, the commissioner shall revoke the person's license for a period of two years: Provided, That if the person's license has previously been suspended or revoked under the provisions of this section or 285 section one of this article within the ten years immediately 286 preceding the date of arrest, the period of revocation shall be

303

ten years: *Provided*, *however*, That if the person's license has previously been suspended or revoked more than once under the provisions of this section or section one of this article 289 within the ten years immediately preceding the date of arrest, 291 the period of revocation shall be for the life of the person.

292 (n) If the Office of Administrative Hearings finds by a preponderance of the evidence that the person did drive a motor vehicle while under the age of twenty-one years with an alcohol concentration in his or her blood of two hundredths of 296 one percent or more, by weight, but less than eight hundredths of one percent, by weight, the commissioner shall suspend the 297 298 person's license for a period of sixty days: Provided, That if 299 the person's license has previously been suspended or revoked 300 under the provisions of this section or section one of this 301 article, the period of revocation shall be for one year, or until 302 the person's twenty-first birthday, whichever period is longer.

(o) If, in addition to a finding that the person did drive a 304 motor vehicle while under the influence of alcohol, controlled substances or drugs, or did drive a motor vehicle while having 306 an alcohol concentration in the person's blood of eight hundredths of one percent or more, by weight, the Office of 308 Administrative Hearings also finds by a preponderance of the

evidence that the person when driving did have on or within
the Motor vehicle another person who has not reached his or
her sixteenth birthday, the commissioner shall revoke the
person's license for a period of one year: *Provided*, That if the
person's license has previously been suspended or revoked
under the provisions of this section or section one of this
article within the ten years immediately preceding the date of
arrest, the period of revocation shall be ten years: *Provided*, *however*, That if the person's license has previously been
suspended or revoked more than once under the provisions of
this section or section one of this article within the ten years
immediately preceding the date of arrest, the period of
revocation shall be for the life of the person.

322 (p) For purposes of this section, where reference is made to 323 previous suspensions or revocations under this section, the 324 following types of criminal convictions or administrative 325 suspensions or revocations shall also be regarded as suspen-326 sions or revocations under this section or section one of this 327 article:

328 (1) Any administrative revocation under the provisions of 329 the prior enactment of this section for conduct which occurred 330 within, the ten years immediately preceding the date of arrest; 331 (2) Any suspension or revocation on the basis of a conviction under a municipal ordinance of another state or a statute 332 of the United States or of any other state of an offense which 333 has the same elements as an offense described in section two, article five of this chapter for conduct which occurred within the ten years immediately preceding the date of arrest; or 337 (3) Any revocation under the provisions of section seven, article five of this chapter for conduct which occurred within 339 the ten years immediately preceding the date of arrest. 340 (q) In the case of a hearing in which a person is accused of refusing to submit to a designated secondary test, the Office of 342 Administrative Hearings shall make specific findings as to: (1) Whether the arresting law-enforcement officer had reasonable grounds to believe the person had been driving a motor vehicle in this state while under the influence of alcohol, controlled substances or drugs; (2) whether the person was lawfully placed under arrest for an offense involving driving under the influence of alcohol, controlled substances or drugs, or was 349 lawfully taken into custody for the purpose of administering a secondary test: Provided, That this element shall be waived 351 in cases where no arrest occurred due to driver incapacitation; 352 (3) whether the person committed an offense relating to 353 driving a motor vehicle in this state while under the influence
354 of alcohol, controlled substances or drugs; (4) whether the
355 person refused to submit to the secondary test finally desig356 nated in the manner provided in section four, article five of
357 this chapter; and (5) whether the person had been given a
358 written statement advising the person that the person's license
359 to operate a motor vehicle in this state would be revoked for
360 at least forty-five days and up to life if the person refused to
361 submit to the test finally designated in the manner provided in
362 said section.

363 (r) If the Office of Administrative Hearings finds by a
364 preponderance of the evidence that: (1) The investigating
365 officer had reasonable grounds to believe the person had been
366 driving a motor vehicle in this state while under the influence
367 of alcohol, controlled substances or drugs; (2) whether the
368 person was lawfully placed under arrest for an offense
369 involving driving under the influence of alcohol, controlled
370 substances or drugs, or was lawfully taken into custody for the
371 purpose of administering a secondary test: *Provided*, That this
372 element shall be waived in cases where no arrest occurred due
373 to driver incapacitation; (3) the person committed an offense
374 relating to driving a motor vehicle in this state while under the

375 influence of alcohol, controlled substances or drugs; (4) the 376 person refused to submit to the secondary test finally designated in the manner provided in section four, article five of 377 this chapter; and (5) the person had been given a written statement advising the person that the person's license to operate a motor vehicle in this state would be revoked for at 380 least forty-five days and up to life if the person refused to submit to the test finally designated, the commissioner shall 383 revoke the person's license to operate a motor vehicle in this 384 state for the periods specified in section seven, article five of this chapter. The revocation period prescribed in this subsec-385 386 tion shall run concurrently with any other revocation period ordered under this section or section one of this article arising 388 out of the same occurrence. The revocation period prescribed in this subsection shall run concurrently with any other 390 revocation period ordered under this section or section one of 391 this article arising out of the same occurrence. 392 (s) If the Office of Administrative Hearings finds to the contrary with respect to the above issues the commissioner 394 shall rescind his or her earlier order of revocation or shall 395 reduce the order of revocation to the appropriate period of

396 revocation under this section or section seven, article five of

this chapter. A copy of the Office of Administrative Hearings' 398 final order containing its findings of fact and conclusions of 399 law made and entered following the hearing shall be served 400 upon the person whose license is at issue and the commis-401 sioner or upon the person's legal counsel if the person is represented by legal counsel by registered or certified mail, 402403 return receipt requested or by electronic mail if available. The final order shall be served upon the commissioner by electronic mail. During the pendency of any hearing, the revoca-406 tion of the person's license to operate a motor vehicle in this state shall be stayed. 407408

A person whose license is at issue and the commissioner shall be entitled to judicial review as set forth in chapter 410 twenty-nine-a of this code. Neither the Commissioner nor the 411 Office of Administrative Hearings may stay enforcement of the 412 order. The court may grant a stay or supersede as of the order only upon motion and hearing, and a finding by the court upon 414 the evidence presented, that there is a substantial probability that the appellant shall prevail upon the merits and the 416 appellant will suffer irreparable harm if the order is not 417 stayed: *Provided*, That in no event shall the stay or supersede 418 as of the order exceed one hundred fifty days. Notwithstand-

- 419 ing the provisions of section four, article five of said chapter,
- 420 the Office of Administrative Hearings may not be compelled
- 421 to transmit a certified copy of the file or the transcript of the
- 422 hearing to the circuit court in less than sixty days.
- 423 (t) In any revocation or suspension pursuant to this
- 424 section, if the driver whose license is revoked or suspended
- 425 had not reached the driver's eighteenth birthday at the time of
- 426 the conduct for which the license is revoked or suspended, the
- 427 driver's license shall be revoked or suspended until the driver's
- 428 eighteenth birthday or the applicable statutory period of
- 429 revocation or suspension prescribed by this section, whichever
- 430 is longer.
- 431 (u) Funds for this section's hearing and appeal process may
- 432 be provided from the Drunk Driving Prevention Fund, as
- 433 created by section forty-one, article two, chapter fifteen of this
- 434 code, upon application for the funds to the Commission on
- 435 Drunk Driving Prevention.

ARTICLE 5C. OFFICE OF ADMINISTRATIVE HEARINGS.

§17C-5C-4a. Rule-making authority.

- 1 The Office of Administrative Hearings may propose
- 2 legislative and procedural rules in accordance with the
- 3 provisions of article three, chapter twenty-nine-a of this code

- 4 in order to implement the provisions of this article and to
- 5 carry out the duties prescribed therein.

§17C-5C-4b. Duty to provide notice of change of address.

- 1 Any person who has any pending contested matter before
- 2 the Office of Administrative Hearings is required to provide
- 3 written notice of a change in address by written notice at least
- 4 ten days prior to any scheduled hearing in which they are a
- 5 party. If the person's final hearing is held prior to the person's
- 6 change in address, then the person is required to provide the
- 7 written notice prior to the issuance of the final order in their
- 8 case. Written notice must be provided by certified mail, return
- 9 receipt requested, facsimile, or by electronic mail, to the Office
- 10 of Administrative Hearings.

(NOTE: The purpose of this bill is to update statutory provisions relating to procedures of the Office of Administrative Hearings. The bill provides that written objections to revocation notices may be filed by facsimile or e-mail. It requires notices of hearing to be sent to the parties and their legal counsel. The bill provides that the Office of Administrative Hearings has subpoena authority and that parties may enforce subpoenas in circuit court. The bill deletes language indicating that a notice of hearing sent by certified or registered mail to a law-enforcement officer constitutes a subpoena to appear. It authorizes the Office of Administrative Hearings to propose legislative rules "to implement the provisions of this article and to carry out the duties prescribed therein." And the bill requires persons with pending cases to provide written notice of change of address.

\$17C-5C-4a and \$17C-5C-4b are new; therefore, strike-throughs and underscoring have been omitted.

Strike-throughs indicate language that would be stricken from the present law, and underscoring indicates new language that would be added.)